COMMITTEE SUBSTITUTE

FOR

Senate Bill No. 342

(By Senators Foster, Browning, Fanning, Minard,
Tucker, Wills, Barnes, K. Facemyer, Kessler (Mr. President),
Klempa, Plymale, Williams and Nohe)

[Originating in the Committee on the Judiciary; reported February 21, 2012.]

A BILL to amend and reenact §25-1-1a of the Code of West Virginia, 1931, as amended; to amend said code by adding thereto a new section, designated §25-1-23; to amend and reenact §28-5-27 of said code; to amend said code by adding thereto a new section, designated §51-1-24; to amend said code by adding thereto a new section, designated §60A-1-102; to amend and reenact §60A-4-401 and §60A-4-407 of said code; to amend and reenact §62-1-5a of said code; to amend and reenact §62-1C-3 of said code; to amend said code by adding

thereto a new section, designated §62-11C-3a; to amend said code by adding thereto four new sections, designated §62-12-1a, §62-12-5a, §62-12-29 and §62-12-30; to amend and reenact §62-12-18 of said code; and to amend said code by adding thereto a new section, designated §62-13-1, all relating to the criminal justice system generally; identifying the primary objective for both the Division of Corrections and sentencing policy as maintaining public safety, holding offenders accountable and maintaining the lowest possible recidivism rate; creating an intensive secured substance abuse recovery program; providing additional good-time credit for successful completion of education or treatment programs; providing additional good-time credit for exceptionally meritorious service; amending the Uniform Controlled Substances Act; permitting deferred prosecution sentence in circuit courts for first- and second-time simple possession offenders; requiring a law-enforcement officer to issue a citation instead of making an arrest for misdemeanor offenses with certain exceptions; prohibiting bail amounts for misdemeanors to exceed the fines and fees of the highest offense charged and exception thereto; requesting courts and requiring corrections authorities incorporate risk and needs assessment information into the 3

decision-making process; requiring state expenditures on supervision and intervention programs for pretrial defendants, inmates and those on parole and probation to be spent on programs that are evidence based; requiring offenders to be supervised using practices proven to reduce or otherwise maintain low recidivism rates; requiring the use of administrative caseloads for low-risk offenders; requiring six months of mandatory supervision for offenders who would otherwise be discharged without supervision at the end of their sentences at the instance of the Commissioner of Corrections; authorizing the Division of Corrections to allow offenders to complete required programming in the community and be monitored; increasing accountability for probation and parole violations by authorizing imposition of administrative, graduated sanctions for parole and probation violators; and creating two pilot projects that require frequent drug testing with immediate sanctions for positive drug tests or other violations and referral to treatment if necessary.

Be it enacted by the Legislature of West Virginia:

That §25-1-1a of the Code of West Virginia, 1931, as amended, be amended and reenacted; that said code be amended by adding thereto a new section, designated §25-1-23; that §28-5-27 of said

code be amended and reenacted; that said code be amended by adding thereto a new section, designated §51-1-24; that said code be amended by adding thereto a new section, designated §60A-1-102; that §60A-4-401 and §60A-4-407 of said code be amended and reenacted; that §62-1-5a of said code be amended and reenacted; that §62-1C-3 of said code be amended and reenacted; that said code be amended by adding thereto a new section, designated §62-11C-3a; that said code be amended by adding thereto four new sections, designated §62-12-1a, §62-12-5a, §62-12-29 and §62-12-30; that §62-12-18 of said code be amended and reenacted; and that said code be amended by adding thereto a new section, designated §62-13-1, all to read as follows:

CHAPTER 25. DIVISION OF CORRECTIONS.

ARTICLE 1. ORGANIZATION, INSTITUTIONS AND CORRECTIONS MANAGEMENT.

§25-1-1a. Purpose and legislative intent.

- 1 (a) The primary purpose of the division of corrections is
- 2 to enhance public safety and hold offenders accountable
- 3 while reducing recidivism or otherwise maintaining low
- 4 recidivism rates and criminal behavior and improving
- $5\quad \underline{outcomes\ for\ offenders\ under\ its\ supervision}\ by\ providing\ for$
- 6 the incarceration and care of convicted offenders who have

- 7 been sentenced by circuit courts of proper jurisdiction to
- 8 serve terms of incarceration. It is the intent of the Legisla-
- 9 ture:
- 10 (1) That persons committed to correctional institutions of
- 11 the state for whom release is available for crimes be afforded
- 12 appropriate treatment to reestablish their ability to live
- 13 peaceably, consistent with the protection of the community;
- 14 (2) That persons committed to correctional institutions of
- 15 the state be released at the earliest possible date, consistent
- 16 with public safety;
- 17 (3) To establish a just, humane and efficient corrections
- 18 program; and
- 19 (4) To avoid duplication and waste of effort and money
- 20 on the part of public and private agencies; and,
- 21 (5) That the division shall create and implement policies
- 22 and programs to achieve these objectives.
- 23 (b) This section shall be construed in favor of public
- 24 safety.

§25-1-23. Intensive secured substance abuse recovery program.

- 1 (a) The Division of Corrections shall develop an intensive
- 2 secured substance abuse recovery program, within any of its
- 3 facilities or by contract, to house and care for persons

4 suffering from substance abuse who have not been convicted

6

- 5 of a felony crime of violence against the person or a felony
- 6 offense where the victim was a minor. For purposes of this
- 7 section a "felony crime of violence against the person" means
- 8 those felony offenses set forth in articles two, three-e, eight-
- 9 b, eight-d, chapter sixty-one of this code. And "felony
- 10 offenses where the victim was a minor" means felony
- 11 violation of articles eight, eight-a, eight-c and eight d, where
- 12 the victim was under eighteen years of age.
- 13 (b) The Commissioner shall develop policy establishing
- 14 criteria for inmates to be received into this program.
- 15 (c) In the case of an inmate meeting the criteria estab-
- 16 lished by the program, the Division of Corrections shall
- 17 notify the sentencing court of the eligibility and if the court
- 18 concurs with such determination then the inmate may be
- 19 placed into the program for a period of not more than three
- 20 hundred sixty-five days.
- 21 (d) Upon successful completion of the program, the
- 22 Division of Corrections shall notify the sentencing court of
- 23 such completion. The circuit court may then suspend the
- 24 offender's sentence and place the offender upon probation or

25 such other community based sentencing alternatives as are

- 26 available.
- (e) In the event that the offender refuses or fails to
- 28 participate in the program or otherwise acts in a disruptive
- 29 manner or engages in disruptive conduct or commits acts
- 30 adversely impacting the security or orderly operation of the
- 31 program, which is found by a correctional hearing officer
- 32 through an administrative hearing, the offender may be
- 33 removed from the program. Upon removal from the program,
- 34 the offender will continue to serve his or her sentence with
- 35 credit for all time spent in the program.
- 36 (f) The program shall be capable of concurrently housing
- 37 no fewer than two hundred persons in one or more facilities
- 38 as determined by the Commissioner. The division has
- 39 regulatory authority, when the program is at or near capac-
- 40 ity, to prioritize admissions to the program.
- 41 (g) The program's recovery component shall be designed
- 42 to serve the committed person's substance abuse condition,
- 43 and to provide the person with the skills and training needed
- 44 to prevent the person from engaging in substance abuse upon
- 45 release from the program.

CHAPTER 28. STATE CORRECTIONAL

AND PENAL INSTITUTIONS.

ARTICLE 5. THE PENITENTIARY.

§28-5-27. Deduction from sentence for good conduct.

- 1 (a) All adult inmates now in the custody of the Commis-
- 2 sioner of the Division of Corrections, or hereafter committed
- 3 to the custody of the Commissioner of the Division of
- 4 Corrections, except those committed pursuant to article four,
- 5 chapter twenty-five of this code, shall be granted commuta-
- 6 tion from their sentences for good conduct in accordance
- 7 with this section.
- 8 (b) Such commutation of sentence, hereinafter called
- 9 "good time," shall be deducted from the maximum term of
- 10 indeterminate sentences or from the fixed term of determi-
- 11 nate sentences.
- 12 (c) Each inmate committed to the custody of the Commis-
- 13 sioner of the Division of Corrections and incarcerated in a
- 14 penal facility pursuant to such commitment shall:
- 15 (1) Be granted one day good time for each day he or she
- 16 is incarcerated, including any and all days in jail awaiting
- 17 sentence and which is credited by the sentencing circuit
- 18 court to his or her sentence pursuant to section twenty-four,

- 19 article eleven, chapter sixty-one of this code or for any other
- 20 reason relating to such commitment. No inmate may be
- 21 granted any good time for time served either on parole or
- 22 bond or in any other status whereby he or she is not physi-
- 23 cally incarcerated;
- 24 (2) Successfully receiving a general equivalency diploma
- 25 or a high school diploma, a two- or four-year college degree,
- 26 a two-year or four-year certification in applied sciences or a
- 27 technical education diploma as provided and defined by the
- 28 Commissioner in the amount of ninety days per diploma,
- 29 <u>degree or certification received;</u>
- 30 (d) An inmate committed to the custody of the Commis-
- 31 sioner of the Division of Corrections and incarcerated in a
- 32 penal facility pursuant to such commitment may receive
- 33 <u>credit on his or her sentence for:</u>
- 34 (1) Acts of exceptional service during times of emer-
- 35 gency, awarded at the discretion of the commissioner in an
- 36 amount not to exceed seven days per month.
- 37 (2) The amendments to this subsection enacted during
- 38 the 2012 regular session of the Legislature are only applica-
- 39 ble to inmates serving a sentence with a maximum of not less
- 40 than three years.

- 41 (e) No inmate sentenced to serve a life sentence shall be
 42 eligible to earn or receive any good time pursuant to this
 43 section.
- (e) (f) An inmate under two or more consecutive sentences shall be allowed good time as if the several sentences, when the maximum terms thereof are added together, were all one sentence.
- (f) (g) The Commissioner of the Division of Corrections 48 shall promulgate separate disciplinary rules for each institution under his control in which adult felons are incarcerated, 50 which rules shall describe acts which inmates are prohibited 52 from committing, procedures for charging individual inmates for violation of such rules and for determining the guilt or 53 54 innocence of inmates charged with such violations and the sanctions which may be imposed for such violations. A copy 55 of such rules shall be given to each inmate. For each such violation, by an inmate so sanctioned, any part or all of the 57 good time which has been granted to such inmate pursuant 58 to this section may be forfeited and revoked by the warden 59 or superintendent of the institution in which the violation 60 occurred. The warden or superintendent, when appropriate

- 62 and with approval of the commissioner, may restore any
- 63 good time so forfeited.
- (g) (h) Each inmate, upon his or her commitment to and
- 65 being received into the custody of the Commissioner of the
- 66 department Division of Corrections, or upon his return to
- 67 custody as the result of violation of parole pursuant to
- 68 section nineteen, article twelve, chapter sixty-two of this
- 69 code, shall be given a statement setting forth the term or
- 70 length of his or her sentence or sentences and the time of his
- 71 minimum discharge computed according to this section.
- 72 (h) (i) Each inmate shall be given a revision of the
- 73 statement described in subsection (g) (h) if and when any
- 74 part or all of the good time has been forfeited and revoked or
- 75 restored pursuant to subsection (f) (g) whereby the time of
- 76 his or her earliest discharge is changed.
- 77 (i) The Commissioner of Corrections may, with the
- 78 approval of the governor, allow extra good time for inmates
- 79 who perform exceptional work or service.
- (j) In order to ensure equitable good time for all inmates
- 81 now in the custody of the commissioner of corrections or
- 82 hereafter committed to the custody of such the Commis-
- 83 sioner, except as to those persons committed pursuant to

84 article 4 four, chapter twenty-five of this code, all good times shall be computed according to this section and all previous 85 86 computations of good time under prior statutes or regula-87 tions are hereby voided. All inmates who have previously 88 forfeited good time are hereby restored to good time computed according to this section and all inmates will receive 89 a new discharge date computed according to this section. All 90 inmates that have been awarded overtime good time or extra 91 92 good time pursuant to sections twenty-seven-a and twenty-93 seven-b of this article which are repealed simultaneously with the amendment to this section during the regular 94 session of the legislature in the year one thousand nine 95 hundred eighty-four, shall receive such good time in addition 96 97 to the good time computed according to this section.

98 (k) There shall be no grants or accumulations of good 99 time or credit to any inmate now or hereafter serving a 100 sentence in the custody of the department <u>Division</u> of 101 Corrections except in the manner provided in this section.

CHAPTER 51. COURTS AND THEIR OFFICERS.

ARTICLE 1. WEST VIRGINIA SUPREME COURT OF APPEALS.

§51-1-24. Authorization of pilot project on Hawaii Opportunity Probation and Enforcement (HOPE) model.

- 1 (a) In an effort to improve public safety and reduce
- 2 failure rates of individuals on probation, the Supreme Court
- 3 of Appeals may choose two judicial circuits of sufficient size
- 4 to implement a twelve-month pilot project similar to the
- 5 Hawaii Opportunity Probation and Enforcement (HOPE)
- 6 model to establish a program that:
- 7 (1) Identifies for enrollment in the program through a
- 8 validated risk assessment instrument individuals who are
- 9 serving a term of probation and who are at high risk of
- 10 failing to observe the conditions of supervision and of being
- 11 returned to incarceration as a result of such failure;
- 12 (2) Identifies the key partners that will be included in the
- 13 program, including the chief judges of the participating
- 14 judicial circuits and other participating judges in such
- 15 jurisdiction, Director of the Administrative Office of the
- 16 Courts, probation officers, regional jail administrators,
- 17 prosecutors, public defenders and defense attorneys and
- 18 sheriff or police administrators;
- 19 (3) Notifies probationers of the rules of the pilot project
- 20 and consequences for violating such rules;
- 21 (4) Monitors probationers for illicit drug use with regular
- 22 and rapid-result drug screening;

- 23 (5) Monitors probationers for violations of other rules
- 24 and probation terms, including failure to pay court-ordered
- 25 financial obligations such as child support or victim restitu-
- 26 tion;
- 27 (6) Responds to violations of such rules with immediate
- 28 arrest of the violating probationer, and swift and certain
- 29 modification of the conditions of probation, including
- 30 imposition of short jail stays (which may gradually become
- 31 longer with each additional violation and modification);
- 32 (7) Immediately responds to probationers who have
- 33 absconded from supervision with service of bench warrants
- 34 and immediate sanctions;
- 35 (8) Provides rewards to probationers who comply with
- 36 such rules;
- 37 (9) Targets treatment resources to offenders who request
- 38 treatment and those who are repeat violators:
- 39 (10) Establishes procedures to terminate program
- 40 participation by, and initiates revocation to a term of
- 41 incarceration for, probationers who habitually fail to abide
- 42 by program rules and pose a threat to public safety;
- 43 (11) Includes regular coordination meetings for the key
- 44 partners of the pilot project, including the partners identified
- 45 in subdivision (2) of this subsection; and

46 (12) Reduces violation behavior and new crimes, and

- 47 reduces revocations to prison.
- 48 (b) If a pilot project is implemented by the Supreme
- 49 Court of Appeals, and two judicial circuits, these entities
- 50 may, if requested by the Governor, the Speaker of the House
- 51 of Delegates or the President of the Senate, submit a report
- 52 on the results of the pilot project to the Interim Joint
- 53 Committee on Judiciary one year after implementation of the
- 54 pilot project. The results shall include at a minimum:
- 55 (1) Key process measures, including the number of
- 56 individuals enrolled in the program, the frequency of drug
- 57 testing of such individuals, the certainty of sanctions for a
- 58 violation of the terms of probation, the average period of
- 59 time from detection of a violation to issuance of a sanction
- 60 for such violation and sanction severity;
- 61 (2) An unbiased comparison of the outcomes between
- 62 program participants and similarly situated probationers not
- 63 in the program, including the positive and negative drug test
- 64 rates, probation and substance abuse treatment appearance
- 65 rates, probation term modifications, revocations, arrests,
- 66 time spent in jail or prison and total correctional costs
- 67 incurred; and

- 68 (3) The amount of cost savings, if any, resulting from the
- 69 reduced incarceration achieved through the pilot project.

CHAPTER 60A. UNIFORM CONTROLLED

SUBSTANCES ACT.

ARTICLE 1. DEFINITION.

§60A-1-102. Legislative findings and declaration.

- 1 The Legislature hereby finds, determines and declares
- 2 that:
- 3 (1) The regulation of controlled substances in this state
- 4 is important and necessary for the preservation of public
- 5 safety and public health; and
- 6 (2) Successful, community-based treatment can be used
- 7 as an effective tool in the effort to reduce criminal risk
- 8 factors. Therapeutic intervention and ongoing individualized
- 9 treatment plans prepared through the use of meaningful and
- 10 validated research-based assessment tools and professional
- 11 evaluations offer a potential alternative to incarceration in
- 12 appropriate circumstances and shall be used accordingly.
- 13 (3) The provisions of this act shall only apply to cases
- 14 adjudicated in circuit court.

ARTICLE 4. OFFENSES AND PENALTIES.

§60A-4-401. Prohibited acts A; penalties.

- 1 (a) Except as authorized by this act, it is unlawful for any
- 2 person to manufacture, deliver, or possess with intent to
- 3 manufacture or deliver, a controlled substance.
- 4 Any person who violates this subsection with respect to:
- 5 (i) A controlled substance classified in Schedule I or II,
- 6 which is a narcotic drug, is guilty of a felony and, upon
- 7 conviction, may be imprisoned in the state correctional
- 8 facility for not less than one year nor more than fifteen years,
- 9 or fined not more than \$25,000, or both;
- 10 (ii) Any other controlled substance classified in Schedule
- 11 I, II or III is guilty of a felony and, upon conviction, may be
- 12 imprisoned in the state correctional facility for not less than
- 13 one year nor more than five years, or fined not more than
- 14 \$15,000, or both;
- 15 (iii) A substance classified in Schedule IV is guilty of a
- 16 felony and, upon conviction, may be imprisoned in the state
- 17 correctional facility for not less than one year nor more than
- 18 three years, or fined not more than \$10,000, or both;
- 19 (iv) A substance classified in Schedule V is guilty of a
- 20 misdemeanor and, upon conviction, may be confined in jail
- 21 for not less than six months nor more than one year, or fined
- 22 not more than five thousand dollars, or both: Provided, That

- 23 for offenses relating to any substance classified as Schedule
- 24 V in article ten of this chapter, the penalties established in
- 25 said article apply.
- 26 (b) Except as authorized by this act, it is unlawful for
- 27 any person to create, deliver, or possess with intent to
- 28 deliver, a counterfeit substance.
- Any person who violates this subsection with respect to:
- 30 (i) A counterfeit substance classified in Schedule I or II,
- 31 which is a narcotic drug, is guilty of a felony and, upon
- 32 conviction, may be imprisoned in the state correctional
- 33 facility for not less than one year nor more than fifteen years,
- 34 or fined not more than \$25,000, or both;
- 35 (ii) Any other counterfeit substance classified in Sched-
- 36 ule I, II or III is guilty of a felony and, upon conviction, may
- 37 be imprisoned in the state correctional facility for not less
- 38 than one year nor more than five years, or fined not more
- 39 than\$15,000, or both;
- 40 (iii) A counterfeit substance classified in Schedule IV is
- 41 guilty of a felony and, upon conviction, may be imprisoned
- 42 in the state correctional facility for not less than one year nor
- 43 more than three years, or fined not more than \$10,000, or
- 44 both;

45 (iv) A counterfeit substance classified in Schedule V is

46 guilty of a misdemeanor and, upon conviction, may be

47 confined in jail for not less than six months nor more than

48 one year, or fined not more than \$5,000, or both: *Provided*,

49 That for offenses relating to any substance classified as

50 Schedule V in article ten of this chapter, the penalties

51 established in said article apply.

52 (c) It is unlawful for any person knowingly or intention-53 ally to possess a controlled substance unless the substance 54 was obtained directly from, or pursuant to, a valid prescription or order of a practitioner while acting in the course of 55 his professional practice, or except as otherwise authorized 56 by this act. Any person who violates this subsection is guilty 57 58 of a misdemeanor and, disposition may be made under 59 section four hundred seven of this article, subject to the limitations specified in said section, or upon conviction, such 60 61 person may be confined in jail not less than ninety days nor more than six months, or fined not more than \$1,000, or both: 62 Provided, That notwithstanding any other provision of this 63 64 act to the contrary, any first or second offense for possession of Synthetic Cannabinoids as defined by subdivision (32) 65 subsection, (d), section 101, article 1 of this chapter; 3,4-

- methylenedioxypyrovalerone (MPVD) and 3.4 methylenedioxypyrovalerone and/or mephedrone as defined 68 69 in subsection (f), section 101, article 1 of this chapter; or less 70 than 15 grams of marijuana, shall be disposed of under said 71 section: Provided, however, That a person who has twice received the benefit of the provisions of section four hundred 72 73 seven of this article who is convicted of a subsequent violation of this subsection may be confined in jail for not 74 75 less than six months nor more than one year.
- 76 (d) It is unlawful for any person knowingly or intention-77 ally:
- (1) To create, distribute or deliver, or possess with intent
 to distribute or deliver, an imitation controlled substance; or
- 80 (2) To create, possess or sell or otherwise transfer any 81 equipment with the intent that such equipment shall be used
- 31 equipment with the intent that such equipment shall be used
- 82 to apply a trademark, trade name, or other identifying mark,
- 83 imprint, number or device, or any likeness thereof, upon a
- 84 counterfeit substance, an imitation controlled substance, or
- 85 the container or label of a counterfeit substance or an
- 86 imitation controlled substance.
- 87 (3) Any person who violates this subsection is guilty of a
- 88 misdemeanor and, upon conviction, may be imprisoned in

89 jail for not less than six months nor more than one year, or

90 fined not more than \$5,000, or both. Any person being

91 eighteen years old or more who violates subdivision (1) of

92 this subsection and, in so doing, distributes or delivers an

93 imitation controlled substance to a minor child who is at

94 least three years younger than such person is guilty of a

95 felony and, upon conviction, may be imprisoned in the state

96 correctional facility for not less than one year nor more than

97 three years, or fined not more than \$10,000, or both.

98 (4) The provisions of subdivision (1) of this subsection

99 shall not apply to a practitioner who administers or dis-

100 penses a placebo.

§60A-4-407. Deferred prosecution.

- 1 (a) A defendant charged with his or her first or second
- 2 offense under subsection (c), section four hundred one of this
- 3 article, may enter a deferred prosecution program subject to
- 4 the following provisions:
- 5 (1) The defendant requests deferred prosecution in
- 6 writing and the prosecutor agrees;
- 7 (2) The defendant may not be required to plead guilty or
- 8 enter an Alford plea as a condition of applying for participa-
- 9 tion in the deferred prosecution program;

- 10 (3) The defendant agrees to the terms and conditions set
- 11 forth by the prosecuting attorney and approved by the circuit
- 12 court, which may include any provision authorized for
- 13 pretrial diversion pursuant to section twenty-two, article
- 14 eleven, chapter sixty-one of this code; and
- 15 (4) The maximum length of participation in the program
- 16 shall be two (2) years.
- 17 (b) A prosecutor may refuse or a circuit judge may deny
- 18 a defendant's request to enter a deferred prosecution.
- 19 (c) If the defendant successfully completes the deferred
- 20 prosecution program, the charges against the defendant shall
- 21 be dismissed, and all records relating to the case, including
- 22 but not limited to arrest records and records relating to the
- 23 charges, shall be sealed. The offense shall be deemed never
- 24 to have occurred, except for the purposes of determining the
- 25 defendant's eligibility for deferred prosecution, and the
- 26 defendant may not be required to disclose the arrest or other
- 27 information relating to the charges or participation in the
- 28 program unless required to do so by state or federal law.
- 29 (d) If the defendant is charged with violating the condi-
- 30 tions of the program, the circuit court, upon motion of the
- 31 prosecuting attorney, shall hold a hearing to determine

- whether the defendant violated the conditions of the pro-32
- 33 gram.
- 34 (e) If the circuit court finds that the defendant violated
- 35 the conditions of the program, the circuit court may:
- 36 (1) Continue the defendant's participation in the pro-
- 37 gram;
- 38 (2) Change the terms and conditions of the defendant's
- participation in the program; or 39
- (3) Order the defendant removed from the program and 40
- 41 proceed with ordinary prosecution for the offense charged.
- 42 (f) Notwithstanding any provision of this code to the
- contrary, any person prosecuted pursuant to the provisions 43
- of this article whose case is disposed of pursuant to the
- 45 provisions of this section shall be liable for any court costs
- assessable against a person convicted of a violation of section
- 401(c) of this article. Payment of such costs may be made a
- condition of probation.
- 49 (g) The costs assessed pursuant to this section, whether
- as a term of probation or not, shall be distributed as other 50
- 51 court costs in accordance with section two, article three,
- 52 chapter fifty, section four, article two-a, chapter fourteen,
- section four, article twenty-nine, chapter thirty and sections 53

54 two, seven and ten, article five, chapter sixty-two of this 55 code.

CHAPTER 62. CRIMINAL PROCEDURE.

ARTICLE 1. PRELIMINARY PROCEDURE.

§62-1-5a. Citation in lieu of arrest; failure to appear

- 1 (a) Except as provided in subsections (b) and (c) of this
- 2 <u>section</u>, a law-enforcement officer may issue a citation
- 3 instead of making an arrest for the following offenses, if
- 4 there are reasonable grounds to believe that the person being
- 5 cited will appear to answer the charge:
- 6 (1) Any misdemeanor, not involving injury to the person,
- 7 committed in a law-enforcement officer's presence: *Provided*,
- 8 That the officer may arrest the person if he has reasonable
- 9 grounds to believe that the person is likely to cause serious
- 10 harm to himself or others; and
- 11 (2) When any person is being detained for the purpose of
- 12 investigating whether such person has committed or at-
- 13 tempted to commit shoplifting, pursuant to section four,
- 14 article three-a, chapter sixty-one of this code.
- 15 (b) A law-enforcement officer shall make an arrest
- 16 instead of issuing a citation for a misdemeanor committed in
- 17 his or her presence if the misdemeanor:

- 18 (1) Involves the use of a firearm or other deadly weapon;
- 19 or
- 20 (2) The defendant poses a risk of danger to himself,
- 21 <u>herself or another person.</u>
- 22 (c) A law-enforcement officer shall make an arrest for
- 23 violations of protective orders issued pursuant to article
- 24 <u>twenty-seven</u>, chapter forty-eight of this code.
- 25 (d) The citation issued pursuant to this section shall
- 26 provide that the defendant shall appear within a designated
- 27 time.
- 28 (e) If the defendant fails to appear in response to the
- 29 citation or if there are reasonable grounds to believe that he
- 30 will not appear, a complaint may be made and a warrant
- 31 shall issue. When a physical arrest is made and a citation is
- 32 issued in relation to the same offense the officer shall mark
- 33 on the citation, in the place specified for court appearance
- 34 date, the word "arrested" in lieu of the date of court appear-
- 35 ance.

ARTICLE 1C. BAIL.

§62-1C-3. Fixing of amount; bail may cover two or more charges

- 1 (a) The amount of bail shall be fixed by the circuit court
- 2 with consideration given to the seriousness of the offense

- 3 charged, the previous criminal record of the defendant, his
- 4 or her financial ability, and the probability of his or her
- 5 appearance. When two or more charges are filed or are
- 6 pending against the same person at or about the same time,
- 7 the bail given may be made to include all offenses charged
- 8 against the defendant.
- 9 (b) When a person has been charged with one or more
- 10 misdemeanors, the amount of the bail for all charges shall be
- 11 <u>encompassed by a single amount of bail that may not exceed</u>
- 12 the amount of the fine and court costs for the one highest
- 13 <u>misdemeanor charged. This subsection shall apply only to</u>
- 14 misdemeanor offenses not involving physical injury or sexual
- 15 contact or where an alleged victim was a minor.
- 16 (c) The provisions of subsection (b) of this section may
- 17 <u>not be applied to a defendant who is found by the court to</u>
- 18 present a flight risk or to be a danger to self or to others.
- 19 (d) If a court determines that a defendant is not to be
- 20 released pursuant to subsection (d) of this section, the court
- 21 shall document the reasons for denying the release either on
- 22 the record or in a written order.

ARTICLE 11C. THE WEST VIRGINIA COMMUNITY CORRECTIONS ACT.

§62-11C-3a. Evidence-based practices to be used in community corrections programs — Standards — Funding restrictions.

- 1 (a) As used in this article, "evidence-based practices"
- 2 means supervision policies, procedures, treatment and
- 3 intervention programs, and practices that are generally
- 4 accepted in the criminal justice nationwide community as
- 5 reducing or otherwise maintaining low recidivism among
- 6 inmates and individuals on probation, parole, or other form
- 7 of post release supervision when implemented competently.
- 8 (b) In order to increase the effectiveness of treatment and
- 9 intervention programs funded by the state and provided by
- 10 the West Virginia Community Corrections Fund, the Gover-
- 11 nor's Committee shall require that such programs use
- 12 evidence-based practices.
- 13 (c) The Governor's Committee shall measure the effec-
- 14 tiveness of each community corrections program and demon-
- 15 strate that the program has a documented evidence base and
- 16 has been evaluated for effectiveness in reducing or otherwise
- 17 maintaining low recidivism.
- 18 (d) The Governor's Committee shall promulgate legisla-
- 19 tive rules to provide, at a minimum:

- 20 (1) A process for reviewing the objective criteria for
- 21 evidence-based practices established by the community
- 22 corrections program;
- 23 (2) A process for auditing the effectiveness of the pro-
- 24 gram;
- 25 (3) An opportunity for programs that do not meet the
- 26 criteria based on the audit results to improve performance;
- 27 and
- 28 (4) A mechanism to defund any program that does not
- 29 meet the criteria upon a second audit.
- 30 (e) Beginning July 1, 2013, twenty-five percent (25%) of
- 31 state moneys expended on programs shall be for programs
- 32 that are in accordance with evidence-based practices.
- 33 Beginning July 1, 2015, fifty percent (50%) of state moneys
- 34 expended on programs shall be for programs that are in
- 35 accordance with evidence-based practices. Beginning July 1,
- 36 2016, and thereafter, seventy-five percent (75%) of state
- 37 moneys expended on programs shall be for programs that are
- 38 in accordance with evidence-based practices.
- 39 (f) By fiscal year 2016-2017, the Governor's Committee
- 40 shall eliminate supervision policies, procedures, programs
- 41 and practices intended to reduce recidivism that are gener-

- ally accepted in the criminal justice nationwide community 42
- as do not reducing recidivism. However, the Governor's
- Committee may utilize a new supervision policy, procedure, 44
- 45 program or practice if the Governor's Committee determines
- that the new supervision policy, procedure, program or
- practice has the potential for qualifying as an evidence-47
- based practice after more research is conducted.

ARTICLE 12. PROBATION AND PAROLE.

§62-12-1a. Definitions.

- 1 As used in this article:
- 2 (1) "Case plan" means an individualized accountability
- and behavior change strategy for supervised individuals that:
- 4 (A) Targets and prioritizes the specific criminal risk
- factors of the individual based upon his or her assessment
- results:
- 7 (B) Matches the type and intensity of supervision and
- treatment conditions to the individual's level of risk, crimi-
- nal risk factors and individual characteristics, such as
- 10 gender, culture, motivational stage, developmental stage and
- learning style;
- 12 (C) Establishes a timetable for achieving specific behav-
- 13 ioral goals, including a schedule for payment of victim
- 14 restitution, child support and other financial obligations; and

- 15 (D) Specifies positive and negative actions that will be
- 16 taken in response to the supervised individual's behaviors.
- 17 (2) "Criminal risk factors" are characteristics and
- 18 behaviors that, when addressed or changed, affect a person's
- 19 risk for committing crimes. The characteristics may include,
- 20 but are not limited to, the following risk and criminogenic
- 21 need factors: antisocial behavior; antisocial personality;
- 22 criminal thinking; criminal associates; dysfunctional family;
- 23 low levels of employment or education; poor use of leisure
- 24 and recreation; and substance abuse.
- 25 (3) "Evidence-based practices" means policies, proce-
- 26 dures, programs and practices generally accepted in the
- 27 criminal justice nationwide community to produce reduc-
- 28 tions or otherwise maintain low recidivism when imple-
- 29 mented competently.
- 30 (4) "Graduated sanction" means any of a wide range of
- 31 accountability measures and programs for supervised
- 32 individuals, including, but not limited to, electronic monitor-
- 33 ing; drug and alcohol testing or monitoring; day or evening
- 34 reporting centers; restitution centers; disallowance of future
- 35 earned compliance credits; rehabilitative interventions such
- 36 as substance abuse or mental health treatment; reporting

- 37 requirements to probation and parole officers; community
- 38 service or work crews; secure or unsecure residential
- 39 treatment facilities or halfway houses; and short-term or
- 40 intermittent incarceration
- 41 (5) "Risk and needs assessment" or "validated risk and
- 42 needs assessment" means an actuarial tool generally ac-
- 43 cepted in the criminal justice nationwide community to
- 44 determine a person's risk to reoffend and criminal risk
- 45 factors, that when properly addressed, can reduce that
- 46 person's likelihood of committing future criminal behavior.
- 47 (6) "Supervised individual" means an individual placed
- 48 on probation by a circuit court or serving a period of parole
- 49 or post-release supervision from prison.
- 50 (7) "Treatment" when used in a criminal justice context,
- 51 means targeted interventions that focus on criminal risk
- 52 factors in order to reduce the likelihood of criminal behavior.
- 53 Treatment options may include, but may not be limited to,
- 54 community-based programs that are consistent with
- 55 evidence-based practices; cognitive-behavioral programs;
- 56 faith-based programs; inpatient and outpatient substance
- 57 abuse or mental health programs; and other available
- 58 prevention and intervention programs that have been

- 59 generally accepted in the criminal justice nationwide 60 community to produce reductions in recidivism when
- 61 implemented competently. "Treatment" does not include
- 62 medical services.

§62-12-5a. Evidence-based practices to be used in supervision and intervention programs — Standards — Funding restrictions.

- 1 (a) As used in this section, "evidence-based practices"
- 2 means intervention programs and supervision policies,
- 3 procedures, programs and practices generally accepted in the
- 4 criminal justice nationwide community as producing reduc-
- 5 tions in instances of a defendant's failure to appear in court
- 6 and criminal activity among pretrial defendants when
- 7 implemented competently.
- 8 (b) In order to increase the effectiveness of supervision
- 9 and intervention programs funded by the state and provided
- 10 to pretrial defendants, the Supreme Court of Appeals may
- 11 require that a vendor or contractor providing supervision
- 12 and intervention programs for adult criminal defendants use
- 13 evidence-based practices.
- 14 (c) The Supreme Court of Appeals may measure the
- 15 effectiveness of supervision and intervention programs

- 16 provided by vendors or contractors and demonstrate that the
- 17 programs have a documented evidence base and have been
- 18 evaluated for effectiveness in reducing a defendant's failure
- 19 to appear in court and criminal activity.
- 20 (d) The Supreme Court of Appeals may require the
- 21 following:
- 22 (1) A process for reviewing the objective criteria for
- 23 evidence-based practices established by the vendor or
- 24 contractor providing the program;
- 25 (2) A process for auditing the effectiveness of the pro-
- 26 gram;
- 27 (3) An opportunity for programs that do not meet the
- 28 criteria based on the audit results to improve performance;
- 29 and
- 30 (4) A mechanism to defund any program provided by a
- 31 vendor or contractor that does not meet the criteria upon a
- 32 second audit.

§62-12-18. Period of parole; Division of Corrections directed mandatory reentry supervision; discharge.

- 1 (a) The period of parole shall be the maximum of any
- 2 sentence, less deductions for good conduct and work as
- 3 provided by law, for which the paroled inmate, at the time of

4 release, was subject to imprisonment under his or her definite or indeterminate sentence, as the case may be: Provided, That any time after a parolee has been on parole for a period of one year from the date of his or her release, a panel of the board may, when in its judgment the ends of parole have been attained and the best interests of the state and the parolee will be served thereby, release the parolee from further supervision and discharge him or her from 12 parole: Provided, however, That no inmate sentenced to serve 13 a life term of imprisonment and released on parole shall be discharged from supervision and parole in a period less than 14 five years from the date of his or her release on parole. 15 16 (b) No parolee who has violated the terms of his or her release on parole by confession to, or being convicted of, in 17 any state of the United States, the District of Columbia or 18 the territorial possessions of the United States, the crime of 19 20 treason, murder, aggravated robbery, first degree sexual assault, second degree sexual assault, a sexual offense 21 22 against a minor, incest or offenses with the same essential 23 elements if known by other terms in other jurisdictions shall be discharged from parole. A parolee serving a sentence in 24any correctional facility of another state or the United States 35

may, unless incarcerated for one of the above enumerated

27 crimes, be discharged from parole while so serving his or her

28 sentence in said correctional facility or be continued on

parole or returned to West Virginia as a parole violator, in 29

the discretion of the parole board. 30

- (c) The board shall order Division of Corrections directed 31 32 mandatory reentry supervision and the terms of supervision. 33 which may include electronic monitoring, for an inmate who has not been granted discretionary parole six months prior to the inmate's minimum expiration of sentence upon 35 receiving a plan of supervision from the Commissioner of
- 38 (1) An inmate granted Division of Corrections directed 39 mandatory reentry supervision pursuant to this section may be returned by the board to a correctional facility for 40 violation of the conditions of supervision and may not again 41 42 be eligible for Division of Corrections directed mandatory reentry supervision during the same period of incarceration. 43
- rected mandatory reentry supervision shall be considered to 45

(2) An inmate released to Division of Corrections di-

be released on parole.

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Corrections.

- 47 (3) Division of Corrections directed mandatory reentry
- 48 <u>supervision is not a commutation of sentence or any other</u>
- 49 form of clemency.
- 50 (4) Subject to subdivision (1) of this subsection, the
- 51 period of mandatory reentry supervision shall conclude upon
- 52 completion of the individual's minimum expiration of
- 53 <u>sentence</u>.
- 54 (d) The Commissioner shall develop policies for effective
- 55 implementation of subsection (c) of this section.

§62-12-29. Graduated sanctions for parole violations – Administrative rules.

- 1 (a) The Division of Correction may adopt policy to
- 2 develop a system of graduated sanctions for responding to
- 3 violations of parole that otherwise do not involve the
- 4 commission of new crimes.
- 5 (b) The policies shall create a system of graduated
- 6 sanctions with the following objectives:
- 7 (1) Responding quickly and consistently to violations of
- 8 parole, based on the nature of the violation and the risk level
- 9 of the supervised individual;
- 10 (2) Reducing the time and resources expended by the
- 11 parole officers to respond to violations; and

12 (3) Reducing the commission of new crimes and revoca-

§62-12-30. Administrative caseload supervision program for supervised offenders; rules.

- 1 (a) The Commissioner of the Division of Corrections shall
- 2 develop policies and the Supreme Court of Appeals may
- 3 promulgate rules in accordance with the provisions of this
- 4 section to establish an administrative caseload supervision
- 5 program for supervised individuals whose results from a risk
- 6 and needs assessment indicate that they are low-risk offend-
- 7 ers.
- 8 (b) The administrative caseload supervision program
- 9 shall consist of monitoring supervised individuals to ensure
- 10 that they have not engaged in new criminal activity and are
- 11 fulfilling financial obligations to the court.
- 12 (c) If a supervised individual on administrative caseload
- 13 supervision:
- 14 (1) Does not fulfill his or her restitution or other financial
- obligations to the court, he or she may be placed on a higher
- 16 level of supervision at the discretion of the supervising
- 17 officer; or

- 18 (2) Engages in criminal activity, he or she may be
- 19 prosecuted, revoked, or placed on a higher level of supervi-
- 20 sion; or
- 21 (3) Exhibits signs or symptoms of a substance abuse
- 22 disorder, he or she may be assessed for consideration of
- 23 admission into a drug court.
- 24 (d) A supervised individual on a higher level of supervi-
- 25 sion who demonstrates a reduction in criminal risk factors
- 26 upon reassessment and who has achieved the goals estab-
- 27 lished in his or her case plan may be placed on administra-
- 28 tive caseload supervision.
- 29 (e) A supervised individual on a higher level of supervi-
- 30 sion shall presumptively be placed on administrative
- 31 supervision if he or she has:
- 32 (1) Completed twelve months of community supervision;
- 33 (2) Not violated the terms of his or her community
- 34 supervision in the previous twelve months;
- 35 (3) Fulfilled all restitution and other financial obligations
- 36 to the court;
- 37 (4) Demonstrated a reduction in criminal risk factors
- 38 upon reassessment; and
- 39 (5) Achieved the goals established in his or her case plan.

- 40 (f) If the conditions or level of community supervision of
- 41 a probationer are modified under this section, the probation
- 42 officer shall file a copy of the modified conditions or level
- 43 with the sentencing court.
- 44 (g) The Division of Correction and the Supreme Court of
- 45 Appeals each may establish, by policy or rule, conditions for
- 46 overriding presumptive administrative supervision.

ARTICLE 13. CORRECTIONS MANAGEMENT.

§62-13-1. Sentencing Policy.

- 1 It is the sentencing policy of the State that:
- 2 (1) The primary objective of sentencing shall be to
- 3 maintain public safety and hold offenders accountable while
- 4 reducing or otherwise maintaining low recidivism and
- 5 criminal behavior and improving outcomes for those offend-
- 6 ers who are sentenced;
- 7 (2) Reduction or maintenance of low recidivism and
- 8 criminal behavior is a key measure of the performance of the
- 9 criminal justice system;
- 10 (3) Circuit judges shall consider:
- 11 (A) Beginning July 1, 2013, the results of a defendant's
- 12 risk and needs assessment if included in the pre-sentence
- 13 investigation; and

- 14 (B) The likely impact of a potential sentence on the
- 15 reduction of the defendant's potential future criminal
- 16 behavior; and
- 17 (4) All supervision and treatment programs provided for
- 18 defendants shall utilize evidence-based practices to reduce
- 19 the likelihood of future criminal behavior.